

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY BERLIN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY WARSAW
AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 120984

E.O. 11652: GDS

TAGS: CSCE, UR, US, BU, CZ, GE, HU, PL, RO

SUBJECT: NEW CSCE APPROACHES TO SOVIET UNION AND EAST
EUROPEAN STATES

REF: MOSCOW 9878 (9 JULY 77)

1. DEPARTMENT PROPOSES TO MAKE A SERIES OF BILATERAL CSCE
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APPROACHES TO THE SOVIET AND EAST EUROPEAN GOVERNMENTS IN
LATE SPRING AND EARLY SUMMER. THESE APPROCHES ARE INTENDED
TO KEEP UP, THROUGH BILATERAL CHANNELS, THE PRESSURE
GENERATED BY OUR EFFORTS ATBELGRADE.

2. FOR MOSCOW: 8 TH CSCE APPROACH:

A. DEPARTMENT WOULD EXPECT A NEW APPROACH TO THE SOVIETS

TO COVER, AS EQUALLY AS POSSIBLE, ALL THE "BASKETS" AND TO EXTEND, IN AS CONSTRUCTIVE A WAY AS POSSIBLE, US/SOVIET DISCUSSION ON CSCE IMPLEMENTATION WHICH HAS BEEN UNDERWAY SINCE THE HELSINKI CONFERENCE. THE EXPERIENCE OF OUR LAST BILATERAL DEMARCHE (DECEMBER 1976) AND SOVIET RESPONSE (MARCH, 1977) SUGGESTS SOME RPT SOME LIMITED BENEFIT MAY COME FROM THE APPROACH. IN ANY EVENT, DEPARTMENT SEES A NEED TO KEEP UP A DIALOGUE WITH THE SOVIETS ON CSCE IMPLEMENTATION, ESPECIALLY IN THE PERIOD AFTER BELGRADE AND BEFORE CSCE STATES BEGIN PREPARING FOR THE MADRID MEETINGS.

MOREOVER, SOVIET CHIEF DELEGATE VORONTSOV AT BELGRADE IN EFFECT INVITED A POST-BELGRADE BILATERAL APPROACH BY TELLING AMB. GOLDBERG THAT SOME OF THE SUBJECTS RAISED BY US AT BELGRADE SHOULD BE HANDLED IN BILATERAL CHANNEL.

B. REQUEST EMBASSY DRAFT PROPOSALS FOR APPROVAL BY DEPARTMENT FOR AN ACROSS-THE-BOARD CSCE APPROACH. MANY OF THE PROPOSALS IN THE JULY, 77 DRAFT (REFTEL) REMAIN VALID AND SHOULD BE INCORPORATED IN THE NEW TEXT. DEPARTMENT WOULD ALSO EXPECT TO USE INDIVIDUAL CASES AS ILLUSTRATIVE EXAMPLES (E.G. VINS FAMILY AND PENTECOSTALISTS IN DISCUSSION OF BASKET THREE.

C. WOULD ALSO APPRECIATE EMBASSY'S RECOMMENDATIONS ON TIMING OF THIS APPROACH.
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3. FOR BERLIN: ASSISTANT SECRETARY DERIAN RAISED BASKET THREE MATTERS, SPECIFICALLY DIVIDED FAMILIES, EMIGRATION AND TRAVEL, DURING MAY 10 CONVERSATION WITH GDR FOREIGN TRADE SECRETARY BEIL AND EXPRESSED DESIRE TO CONTINUE DIALOGUE. BEIL AGREED AND SUGGESTED POSSIBLE MEETING WITH APPROPRIATE MEMBERS OF FOREIGN MINISTER FISCHER'S PARTY JUNE 6. WE WOULD APPRECIATE EMBASSY'S THOUGHTS ON THIS AND OTHER POSSIBLE WAYS OF CONTINUING DIALOGUE (E.G., ASSISTANT SECRETARY DERIAN ALSO MENTIONED POSSIBILITY THAT SHE MIGHT VISIT BERLIN) AND ON AGENDA FOR THAT DIALOGUE.

4. FOR EE CAPITALS:

A. DEPARTMENT BELIEVES IT WOULD BE USEFUL TO MAKE APPROACHES COVERING ALL BASKETS.

B. APPROACHES SHOULD BE TAILORED IN ACCORDANCE WITH CIRCUMSTANCES IN EACH COUNTRY. FOR EXAMPLE, SINCE CSCE CAME UP DURING TITO AND CEAUSESCU VISITS, APPROACHES SHOULD OF COURSE REFLECT THOSE DISCUSSIONS.

C. REQUEST EMBASSIES DRAFT PROPOSALS FOR DEPARTMENT'S
APPROVAL AND SUGGEST OPTIMUM TIMING. VANCE

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